



24 September 2025

Ministry for Foreign Affairs

His excellency Mr Hereu Boher
Minister of Industry and
Tourism

Your excellency,

I would like to begin by thanking Spain for its response to the detailed opinion provided by Sweden regarding TRIS notification 2025/44/ES on nicotine pouches.

The free movement of goods is a core principle of the Single Market and the Swedish Government is concerned that the free movement is adversely affected when individual Member States impose bans on the sale of certain goods.

The Spanish proposal on nicotine pouches risks having a number of negative effects on the free movement since, in practice, it may hinder all exports of the product to Spain and have a deterrent effect on the companies concerned.

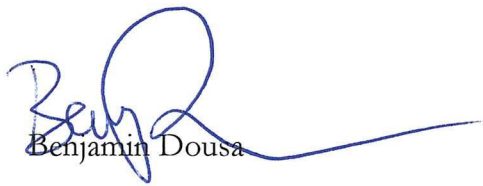
Spain has justified the proposal on the grounds that it will protect human life and health. The Swedish Government however still considers that the Spanish legislative proposal goes further than necessary and that the measure has an adverse impact on free movement within the EU.

I would like to underline that Spain is an important partner for Sweden. We value our strong relationship with Spain, both bilaterally and within the European Union. We are likeminded in many political areas, and I particularly look forward to continuing our cooperation to strengthen Europe's competitiveness and upholding and strengthening the rules-based multilateral trading order.

Equally, I hope that we will have an opportunity to discuss the legislation in question bilaterally and explore options that would be less restrictive in nature.

I look forward to your response and remain at your disposal for any further discussion.

Yours sincerely,



Benjamin Dousa

Minister for International Development Cooperation and Foreign Trade